

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 5 77 WEST JACKSON BOULEVARD CHICAGO, IL 60604-3590

AUG 2 5 2004

REPLY TO THE ATTENTION OF (AE-17J)

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Mr. Fred L. Shusterich, President Midwest Energy Resources Co. P.O. Box 787, Superior, Wisconsin 54880

Dear Mr. Shusterich:

Enclosed is a file stamped Consent Agreement and Final Order (CAFO) which resolves violations at Midwest Energy Resource Company's (MERC) Superior, Wisconsin facility, CAA Docket No.

[AA-05-2004] As indicated by the filing stamp on its first page, we filed the CAFO with the Regional Hearing Clerk on AUG 2 5 2004

Please direct any questions regarding this case to Louise Gross, Associate Regional Counsel, (312) 886-6844.

Sincerely yours,

Linda/kósen/Chief

Air Enforcement and Compliance Assurance Section (MI/WI)

Enclosure

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5

IN THE MATTER OF:)	Docket No.	CAA-0	5- 2004	0038
Midwest Energy Resources Co. Superior, Wisconsin, et al.,)	Consent Agr Order	eement	and F	inal
Respondent.)				
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CONSENT AGREEM	<u>ENT</u>	AND FINAL OF	RCY CY	AUG 25	RECEIV
I. <u>JURISDIC</u>	TIO	NAL AUTHORIT	A GENT	Р3:	ATAM TO TO

- 1. This is a civil administrative action in stituted and settled pursuant to Section 113(d) of the Clean Air Act (the Act), 42 U.S.C. § 7413(d), and Sections 22.1(a)(2), 22.13(b), and 22.34 of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders, and the Revocation, Termination or Suspension of Permits (Consolidated Rules) as codified at 40 C.F.R. Fart 22.
- 2. The Complainant is, by lawful delegation, the Director of the Air and Radiation Division, United States Environmental Protection Agency (U.S. EPA), Region 5, Chicago, Illinois.
- 3. The Respondent is Midwest Energy Resources Company (MERC), a corporation doing business in Wisconsin.
- 4. Under Section 113(d)(1) of the Act, 42 U.S.C. \$ 7413(d)(1), the Administrator of the U.S. EPA (the

Administrator) may assess a civil penalty of up to \$27,500 per day of violation, up to a total of \$220,000, for violations of the Act that occurred on or after January 31, 1997; and of up to \$32,500 per day of violation, up to a total of \$270,000, for violations of the Act that occur on or after March 15, 2004.

- 5. Section 113(d)(1) limits the Administrator's authority to matters where the first alleged date of violation occurred no more than 12 months prior to initiation of the administrative action, except where the Administrator and the Attorney General of the United States jointly determine that a matter involving a longer period of violation is appropriate for an administrative penalty action.
- 6. The Administrator and the Attorney General of the United States, each through their respective delegates, have determined that an administrative penalty action is appropriate for the period of violations alleged in this complaint.

II. LEGAL AND FACTUAL BACKGROUND

7. On January 18, 1995, U.S. EPA approved Wisconsin's operating permit rule as part of Wisconsin's State implementation plan (SIP), and in satisfaction of the federal requirements for establishing federally enforceable State operating permits (FESOP). June 28, 1989 (60 Fed. Reg. 3538).

- 8. MERC owns and operates a coal transfer facility located at West Winter Street in Superior, Wisconsin (the Superior facility).
- 9. On January 25, 1999, the Wisconsin Department of Natural Resources (WDNR) issued to MERC a FESOP, Permit #816013330-F01, to operate the Superior facility.
- 10. Part I of the FESOP, Conditions A.1.b.(2), A.1.b(3)(a) and A.1.b(3)(b), contains provisions applicable to the Rail Car Dumping Station, including requirements relating to baghouse pressure drop and scrubber operation.
- 11. Part I of the FESOP, Conditions C.1.b.(1), D.1.b.(1), E.1.b.(1), F.1.b(1) and G.1.b.(1), contains provisions applicable to the Coal Transfer Conveyors, including requirements relating to baghouse and water spray operation.
- 12. Part II of the FESOP, Condition N.1.b.(2), requires MERC to include in its annual certification reports the compliance status of the source with respect to each term or condition in the FESOP.
- 13. On July 25, 2003, U.S. EPA issued to MERC a Notice of Violation (NOV). The NOV alleged that MERC violated the FESOP provisions referenced in paragraphs 10 12, above.
- 14. On September 17, 2003, representatives of MERC and U.S. EPA held a conference to discuss the NOV. The parties have had subsequent discussions concerning this matter.

III. VIOLATIONS

- 15. For numerous days from October 1999 to December 2002, MERC has operated the Superior facility in violation of conditions A.1.b.(2), A.1.b.(3)(a) and A.1.b.(3)(b) of its FESOP.
- 16. For numerous days from October 1999 to December 2002, MERC has operated the Superior facility in violation of Conditions C.1.b(1), D.1.b(1), E.1.b(1), F.1.b(1) and G.1.b(1) of its. FESOP.
- 17. In its annual certification reports for calendar years 2000, 2001, and 2002, MERC failed to correctly indicate the compliance status of its Rail Car Dumping Station and Coal Transfer Conveyors, in violation of Condition N.1.b.(2) of the FESOP.

IV. TERMS OF SETTLEMENT

18. The parties agree that settling this action is in the public interest and that the entry of this Consent Agreement and Final Order (CAFO) without the filing of a Complaint or engaging in further litigation is the most appropriate means of resolving this matter.

NOW, THEREFORE, before the taking of any testimony upon the alleged violations, without adjudication of any issue of fact or law, and upon consent and agreement of the parties, it is hereby ordered and adjudged as follows:

- 19. This settlement is pursuant to, and in accordance with, 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) and (b)(3).
- 20. MERC admits the jurisdictional allegations in this CAFO and neither admits nor denies the factual allegations.
- 21. MERC consents to the issuance of this CAFO and the assessment of the civil penalty in accordance with Section V of this CAFO.
 - 22. MERC consents to all of the conditions in this CAFO.
- 23. MERC waives its right to a hearing, as provided at 40 C.F.R. § 22.15(c).
- 24. MERC waives its right to contest the allegations in this CAFO, and waives its right to appeal under Section 113(d) of the Act, 42 U.S.C. § 7413(d).
- 25. This CAFO constitutes a settlement by U.S. EPA of all claims for civil penalties pursuant to Section 113 of the Act, 42 U.S.C. § 7413, for the violations alleged in Section III of this CAFO. Nothing in this CAFO is intended to, nor shall be construed to, operate in any way to resolve any criminal liability of MERC arising from the violations alleged in this CAFO or liability related to violations of the Act. Compliance with this CAFO shall not be a defense to any actions subsequently commenced pursuant to federal laws and regulations administered by U.S. EPA, and it is the responsibility of MERC to comply with such laws and regulations.

- 26. Each undersigned representative of the parties to this CAFO certifies that he or she is fully authorized by the party represented to enter into the terms and conditions of this CAFO and to execute and legally bind that party to it.
- 27. Each party shall bear its own costs and attorneys' fees in connection with the action resolved by this CAFO.
- 28. This CAFO shall become effective on the date it is filed with the Regional Hearing Clerk, U.S. EPA, Region 5.
 - 29. "Parties" shall mean U.S. EPA and MERC.

V. CIVIL PENALTY

- 30. Pursuant to Section 113(e) of the Act, 42 U.S.C. § 7413(e), in determining the amount of the penalty assessed, U.S. EPA took into account (in addition to such other factors as justice may require), the size of MERC's business, the economic impact of the penalty on MERC's business, MERC's full compliance history and good faith efforts to comply, the duration of the violations, payments by MERC of penalties previously assessed for the same violations, the economic benefit of noncompliance, and the seriousness of the violations. Based on an analysis of the above factors, including, MERC's cooperation, and prompt return to compliance, U.S. EPA has determined that an appropriate civil penalty to settle this action is \$69,750.
- 31. MERC must pay the \$69,750 civil pénalty by cashier's or certified check payable to the "Treasurer, United States of

America," in accordance with paragraphs 32 and 33, below, within thirty days (30) of the effective date of this CAFO.

- 32. MERC must send the check to:
 - U.S. Environmental Protection Agency Region 5 P.O. Box 70753 Chicago, Illinois 60673
- 33. A transmittal letter, stating Respondent's name, complete address, the case docket number, and the billing document number must accompany the payment. Respondent must write the case docket number and the billing document number on the face of the check. Respondent must send copies of the check and transmittal letter to:

Attn: Regional Hearing Clerk, (E-19J)
U.S. Environmental Protection Agency, Region 5
77 West Jackson Blvd.
Chicago, Illinois 60604-3590

Attn: Compliance Tracker, (AE-17J)
Air Enforcement and Compliance Assurance Branch
Air and Radiation Division
U.S. Environmental Protection Agency, Region 5
77 West Jackson Blvd.
Chicago, Illinois 60604-3590

Louise Gross, (C-14J)
Office of Regional Counsel
U.S. Environmental Protection Agency, Region 5
77 West Jackson Blvd.
Chicago, Illinois 60604-3509

- 34. This civil penalty is not deductible for federal tax purposes.
- 35. If MERC does not pay timely the civil penalty, U.S. EPA may bring an action to collect any unpaid portion of the penalty

with interest, handling charges, nonpayment penalties and the United States' enforcement expenses for the collection action under Section 113(d)(5) of the Act, 42 U.S.C. § 7413(d)(5). The validity, amount and appropriateness of the civil penalty are not reviewable in a collection action.

36. Interest will accrue on any overdue amount from the date payment was due at a rate established under 31 U.S.C. § 3717. MERC will pay a \$15 handling charge each month that any portion of the penalty is more than 30 days past due. MERC will pay a quarterly nonpayment penalty each quarter during which the assessed penalty is overdue according to Section 113(d)(5) of the Act, 42 U.S.C. § 7413(d)(5). This nonpayment penalty will be 10 percent of the aggregate amount of the outstanding penalties and nonpayment penalties accrued from the beginning of the quarter.

VI. GENERAL PROVISIONS

- 37. This CAFO settles U.S. EPA's claims for civil penalties for the violations alleged in Section III of this CAFO.
- 38. Nothing in this CAFO restricts U.S. EPA's authority to seek MERC's compliance with the Act and other applicable laws and regulations.
- 39. This CAFO does not affect MERC's responsibility to comply with the Act and other applicable federal, state and local laws, and regulations.

- 40. This CAFO constitutes an "enforcement response," as that term is used in U.S. EPA's "Clean Air Act Stationary Source Civil Penalty Policy," to determine MERC's "full compliance history" under Section 113(e) of the Act, 42 U.S.C. § 7413(e).
- The terms of this CAFO bind MERC, its successors, and assigns.
- 42. This CAFO constitutes the entire agreement between the parties.

U.S. Environmental Protection Agency, Complainant

Radiation Division

Environmental Protection

Agency, Region 5 (A-18J)

CONSENT AGREEMENT AND FINAL ORDER
Midwest Energy Resources Company
Docket No. CAA-5-2003- CAA-05- 2004 0038

Midwest Energy Resources Company, Respondent

Date: July 23, 2004

Fred Shysterich, President

Midwest Energy Resources Company

CONSENT AGREEMENT AND FINAL ORDER Midwest Energy Resources Company Superior, Wisconsin Docket No.

CAA-05- 2004 0038

Final Order

It is ordered as agreed to by the parties and as stated in the consent agreement, effective immediately upon filing of this CAFO with the Regional Hearing Clerk.

Dated: Mysst 24, 2004

Bharat Mathur

Acting Regional Administrator U.S. Environmental Protection Agency, Region 5 77 West Jackson Boulevard Chicago, Illinois 60604-3590

CERTIFICATE OF SERVICE

I, Shanee Rucker, certify that I hand delivered the original of the Consent Agreement and Final Order, docket number

CAA-95- 2004 0038 to the Regional Hearing Clerk, Region 5,
United States Environmental Protection Agency, and that I mailed
correct copies by first-class, postage prepaid, certified mail,
return receipt requested, to MERC and MERC's Counsel by placing
them in the custody of the United States Postal Secretary
as follows:

Fred Shusterich, President Midwest Energy Resources Company P.O. Box 787 Superior, Wisconsin 54880

Thomas P. McElligott Quarles & Brady 411 East Wisconsin Avenue Milwaukee, WI 53202-4497

on the 25th day of August, 2004.

SHanee Rucker AECAS (MI/WI)

axee Rucker